

1 **Crop switching can enhance environmental sustainability and farmer incomes in China**

2 **Authors:** Wei Xie^{1,8*}, Anfeng Zhu^{1,8}, Tariq Ali^{2,8}, Zhengtao Zhang³, Xiaoguang Chen^{4*}, Feng Wu^{5*},
3 Jikun Huang¹, Kyle Frankel Davis^{6,7*}

4 **Affiliations:**

5 ¹China Center for Agricultural Policy, School of Advanced Agricultural Sciences, Peking University,
6 Beijing, China

7 ²School of Economics and Management, Jiangxi Agricultural University, Nanchang, China

8 ³School of National Safety and Emergency Management, Beijing Normal University, Beijing, China

9 ⁴Research Institute of Economics and Management, Southwestern University of Finance and
10 Economics, Chengdu, 610074, China

11 ⁵Institute of Geographic Sciences and Natural Resources Research, Chinese Academy of Sciences,
12 Beijing, 100101, China

13 ⁶Department of Geography and Spatial Sciences, University of Delaware, Newark, Delaware, USA

14 ⁷Department of Plant and Soil Sciences, University of Delaware, Newark, Delaware, USA

15 ⁸These authors contributed equally: Wei Xie, Anfeng Zhu, Tariq Ali

16 * Correspondence to Wei Xie (xiewei.ccap@pku.edu.cn), Xiaoguang Chen (cxcg@swufe.edu.cn), Feng
17 Wu(wufeng@igsnr.ac.cn) or Kyle Frankel Davis (kfdavis@udel.edu).

18 **Achieving food system sustainability is a multi-dimensional challenge. In China, a doubling of crop**
19 **production since 1990 has compromised other dimensions of sustainability^{1,2}. While the country is**
20 **promoting various interventions to enhance production efficiency and reduce environmental**
21 **impacts³, there is little understanding of whether crop switching can achieve more sustainable**
22 **cropping systems and whether coordinated action is needed to avoid tradeoffs. Here we combine**
23 **high-resolution data on crop-specific yields, harvested areas, environmental footprints, and farmer**
24 **incomes to first quantify the current state of crop production sustainability. Under varying levels of**
25 **inter-ministerial and central coordination, we execute spatial optimizations that redistribute crops**
26 **to meet a suite of agricultural sustainable development targets. With a siloed approach – in which**
27 **each government ministry seeks to improve a single sustainability outcome in isolation – crop**
28 **switching could realize large individual benefits but produce tradeoffs for other dimensions and**
29 **between regions. In cases of central coordination – in which tradeoffs are prevented– we find**
30 **marked cobenefits for environmental impact reductions [blue water (-4.5% to -18.5%), green water**
31 **(-4.4% to -9.5%), GHGs (-1.7% to -7.7%), fertilizers (-5.2% to -10.9%), pesticides (-4.3% to -10.8%)]**
32 **and increased farmer incomes (+2.9% to +7.5%). These outcomes of centrally coordinated crop**
33 **switching can contribute substantially (23%-40% across dimensions) towards China’s 2030**
34 **agricultural sustainable development targets and potentially produce global resource savings. This**
35 **integrated approach can inform feasible targeted agricultural interventions that achieve**
36 **sustainability co-benefits across multiple dimensions.**

37 The Green Revolution brought about unprecedented increases in global food supply to meet rapidly
38 rising demand. Yet the promotion of relatively few high-yielding crops and accompanying input-
39 intensive practices has led to serious compromises for nutrition security and the environment⁴. The
40 development of agriculture in China has followed these same patterns. The country has made marked
41 gains in its agricultural productivity over the past several decades, increasing national crop production
42 by +107% since 1990 alone¹. Despite a population of over 1.4 billion people, the increase in China's
43 food demand has largely been met by domestic increases in agricultural production, except for
44 soybean¹. Yet attaining these high levels of food production has meant mounting environmental
45 challenges across the country. In recent decades, groundwater levels have dropped at alarming rates²,
46 agricultural greenhouse gas (GHGs) emissions have increased¹, the intensity of fertilizer application
47 has increased dramatically¹, and pesticide pollution has become more widespread¹.

48 In recognition of these clear tradeoffs, the Chinese government is considering a suite of
49 interventions to improve the sustainability of agriculture without compromising the sector's high
50 levels of production³. These strategies include developing 'high-standard farmland' to improve
51 agriculture productivity while reducing input use (e.g., water, fertilizer), implementing 'water-saving
52 projects' to improve water use efficiency, and extending technologies for soil testing and nutrient
53 recommendations to reduce fertilizer use, among others. While all of these solutions promise to
54 reduce the environmental burden of agriculture, they tend to focus on singular outcomes and are
55 based on the assumption that crops are already grown in the locations where they are most agro-
56 climatically suited and most resource-efficient. Yet recent research has made it increasingly clear that
57 current cropping patterns are sub-optimal across multiple outcomes and that crop switching (i.e.,
58 changes in crop distribution and/or crop rotations) may offer promise for improving agricultural
59 sustainability. Recent global studies^{5,6,7,8} have shown that crop redistribution can reduce irrigation (i.e.,
60 blue) water demand (-12% to -21%) and blue water scarcity and protect the natural environment and
61 biodiversity while improving or maintaining food production. Several other analyses have recently
62 been performed at the country level, which is necessary to account for policy-relevant factors that
63 can influence the extent to which an agricultural solution is feasible. In India, crop redistribution has
64 been shown to improve dietary nutrient supply, climate resilience, and net farmer incomes and
65 reduce natural resource use and GHG emissions^{9,10,11}. In the United States, studies found that crop
66 switching can reduce blue water demand¹² and climate-related crop losses¹³. Other research has
67 shown the promise of diversifying crop rotations^{14,15}. In China, field-based experiments in the North
68 China Plain have shown that crop rotations alternative to conventional maize-wheat systems can

69 reduce groundwater depletion and increase economic output¹⁴. Long-term evidence from North
70 America has also shown the superior climate resilience of more diversified rotations¹⁵. Yet whether
71 and to what extent crop switching would yield similar benefits for agricultural sustainability for the
72 entire country of China remains unquantified.

73 Crop switching is a promising strategy to complement other sustainable farm management
74 solutions. The Chinese government has also recognized redistributing crops as a way to enhance the
75 sustainable development of the agriculture sector^{16,3}. For example, in early 2000, a crop-switching
76 research project led by the National Development and Reform Commission put forward regional
77 agriculture development directions based on historical analysis¹⁶. More recently, China's *National*
78 *Sustainable Agriculture Development Plan (2015-2030)* also gave general directions by dividing China
79 into three regions: with more emphasis on food production than sustainability (e.g., in the Yangtze
80 River region), with equal emphasis on food production and sustainability (e.g., in Northwest), and
81 more emphasis on sustainability than food production (e.g., in Tibet Plateau)³. To meet these policy
82 priorities, it is therefore essential to quantitatively evaluate where and to what extent crop switching
83 – in an economically feasible way – may contribute to China's sustainable development targets
84 without compromising food supply. In addition, because China alone accounts for large fractions of
85 the global population (19%)¹, primary crop production (19%)¹, natural resource use [e.g., fertilizers
86 (25%), pesticides (10%), irrigation (13%), cropland (9%)]^{1,17}, agrifood-system-related GHGs (12%)¹, and
87 farmers (16%)¹, efforts taken in China to improve its sustainable development goals (SDGs) will have
88 far-reaching implications towards addressing global food security and sustainability challenges.

89 Here we quantify and assess opportunities for crop switching across China, focusing on 13
90 crops that collectively account for 94% of China’s primary crop production and 90% of its harvested
91 area¹⁸. We combine gridded (5 arcminute) crop-specific data (circa the year 2010) on rainfed and
92 irrigated yields and harvested areas¹⁹ with each crop’s water requirement estimates, GHGs intensity²⁰,
93 fertilizer application rate²¹, pesticide use²¹, and farmer net profit²¹. Using these data, we estimate
94 multiple sustainability dimensions prioritized in China’s sustainable agriculture plans²², namely
95 production quantity, water demand, GHG emissions, fertilizer use, pesticide use, and economic
96 output of current crop production. We then construct a linear optimization model to simulate the
97 contribution of crop switching to sustainable agricultural development and assess tradeoffs and co-
98 benefits across multiple dimensions and different regions. Each optimization run prioritizes one of the
99 following objectives: minimize water demand; minimize GHGs; minimize fertilizer; minimize
100 pesticides; maximize farmer incomes; or maximize benefits across all dimensions simultaneously –
101 based on three different levels of governmental cooperation (i.e., siloed, cross-ministry coordination,
102 and central government coordination) (Table 1). Our optimizations reallocate harvested areas
103 between crops and alter cropping rotations with the constraints that: 1) national supply of all crops
104 cannot decrease—a constraint reflecting national self-sufficiency targets; 2) farmer incomes within
105 each grid cell cannot decrease—ensuring that farmer profitability is not adversely affected; 3) only
106 crops currently grown within a grid cell can be planted there; 4) harvested area within each grid cell
107 is held constant—preventing agricultural expansion; and 5) cropping calendars of rotating crops
108 cannot overlap in time. We also test the uncertainties of relaxing these constraints. Finally, we
109 quantify the outcomes of optimized crop switching and compare the magnitude of benefits to

110 relevant sustainable development targets for China. Such evaluations of multiple outcomes are
111 essential for identifying interventions capable of improving the multi-dimensional sustainability of
112 agriculture.

113 **Sustainability outcomes of potential crop switching**

114 Different sustainability outcomes are administrated by separate government departments in
115 China (e.g., the Ministry of Water Resources – irrigation; the Ministry of Ecology and Environment –
116 GHG emissions; the Ministry of Agriculture and Rural Affairs – fertilizers, pesticides, and farmer
117 incomes). Consequently, the narrower focus of each department on specific outcomes may work at
118 counter-purposes toward achieving other sustainability goals. With this siloing of ministries in mind,
119 we first explored the extent to which a single dimension of agricultural sustainability could be
120 improved through crop switching (hereinafter referred to as G1 simulations of no coordination, Table
121 1). We find that there is considerable potential for crop switching to enhance sustainable
122 development. When prioritizing a single sustainability objective, crop switching can reduce the
123 demand for blue water by as much as -27.8%, green water by -12.6%, GHGs by -17.1%, nitrogen
124 fertilizers by -15.9%, phosphorous fertilizers by -15.5%, potash fertilizers by -20.6%, and pesticides by
125 -15.6% relative to current levels – without expanding cropland, reducing the production of any crop,
126 or reducing farmer incomes (Figure 1; Table S14). However, because a ministry prioritizes only the
127 sustainability objectives under its mandate, it may not necessarily consider the outcomes of other
128 sustainability objectives for which other ministries are responsible. Accordingly, when our model
129 optimizes an individual dimension of sustainability, we allow other dimensions to potentially degrade.
130 Indeed, we find that under this scenario (G1), multiple tradeoffs emerge between different

131 dimensions of agricultural sustainability and between different regions (Figure 1). We also observe a
132 clear tradeoff with environmental outcomes when attempting to maximize farmer incomes. Under
133 this scenario, crop switching can increase farmer incomes by as much as 90.5%, nevertheless, at the
134 cost of other environmental outcomes (Figures S5-S6). This suggests that efforts to increase farmer
135 profitability under current crop price structures would likely produce clear environmental tradeoffs.

136 To address this shortcoming, we examined a set of optimization scenarios in which cross-
137 ministry coordination was enhanced to avoid sustainability tradeoffs. To reflect this, we imposed the
138 constraints that optimizing one sustainability dimension would not degrade outcomes for the other
139 sustainability dimensions (hereinafter referred to as G2 simulations of cross-ministry coordination,
140 Table 1). Under these conditions, we found that crop switching can still achieve sizeable benefits
141 across all dimensions – changes by as much as -18.5% (blue water); -9.5% (green water); -7.9% (GHGs);
142 -12.0% (N fertilizer); -11.4% (P fertilizer); -13.0% (K fertilizer); -10.8% (pesticide); +20.2% (farmer
143 incomes). Yet while tradeoffs are avoided between sustainability dimensions and different regions
144 under G2, the optimization of any one objective with cross-ministry coordination would still lead to
145 minimal benefits for other outcomes (Figure 1; Table S14).

146 To this end, we performed a multi-objective optimization to examine to what extent co-
147 benefits can emerge for all sustainability dimensions simultaneously under a scenario in which China's
148 central government leads the coordination (hereinafter referred to as G3 simulation of central
149 coordination, Table 1). Under these conditions, we optimized for all sustainability dimensions such
150 that the improvement margins in all dimensions are as high as possible while their between-
151 dimension differences are as low as possible. In doing so, we take an agnostic position on the relative

152 importance of each outcome. We also adapt our approach to place different weights on the outcomes
153 to demonstrate different levels of government's political will (see Extended Data Figure 1). Under this
154 set of results, we found that crop switching can still achieve considerable benefits – -6.5% (-4.5% to -
155 18.5%) for blue water; -7.5% (-4.4% to -9.5%) for green water; -6.5% (-1.7% to -7.7%) for GHGs; -8.1%
156 (-5.2% to -12.0%) for N fertilizer; -9.8% (-5.1% to -11.4%) for P fertilizer; -8.3% (-4.5% to -13.0%) for K
157 fertilizer; -6.7% (-4.3% to -10.8%) for pesticide; +4.5% (+2.9% to +7.5%) for farmer incomes (Figure 1;
158 Table S14).

159 Comparing across all three levels of coordination highlights cases in which certain
160 sustainability outcomes are similar in magnitude while others can differ substantially at the national
161 level (Table S14). As an example of the former, minimizing P fertilizer use under G1 leads to a modest
162 (6% relative to G3) enhancement in P fertilizer savings while other outcomes are comparable in
163 magnitude (-4% to +5% relative to G3). Conversely, minimizing blue water under G1 leads to 23%
164 greater blue water savings relative to G3 but produces multiple losses for other outcomes (-10% to -
165 5% relative to G3). Additionally, the G1 scenario allows for degradation of certain sustainability criteria
166 in some locations, while that does not occur in G2 and G3. These contrasting examples point to an
167 interest tension between the amount of additional effort accompanying greater levels of coordination,
168 the relative difference in benefits associated with greater coordination, and the willingness to accept
169 tradeoffs along some sustainability outcomes and among some regions. Nevertheless, our findings
170 show that crop switching can be used as an effective strategy to address current conditions of
171 resource depletion or unsustainable use (e.g., blue water scarcity) (Figure 2), and the location of crop

172 switching can be targeted based on a variety of definitions and measures of sustainability (see Figure
173 S7 for other sustainability dimensions and Table S12 for boundaries of sustainable resource use).

174 Across the optimization scenarios examined here, we also find certain consistent regional
175 changes in the distributions of specific crops. For instance, regardless of the optimization objective,
176 we observe substantial recommended shifts, e.g., wheat decrease in both North China Plain (NC) and
177 Northwest Region (NW) and increase in Yangtze River Plain (YZ); rice decreases in Yangtze River Plain
178 (YZ); maize increases in Northwest Region (NW); rapeseed decrease in Yangtze River Plain (YZ) and
179 cotton decrease in Northwest Region (NW) (see Figure 3, Figures S9-S11). These findings point to
180 regions where shifts in certain crops can lead to robust outcomes for multiple sustainability
181 dimensions without compromising national food production or requiring more cropland. Taken
182 together, all of these regional and national results – accompanied by modest changes in crop rotations
183 (Figure S8) – demonstrate real opportunities for crop switching to improve environmental
184 sustainability and farmer incomes (Figure S4). We have also shown the feasibility of the proposed crop
185 switching by comparing it to recent rates of change in crop distributions across China (see Extended
186 Data Figures 3-6; Figures S12-S14). While this demonstrates that such changes may be feasible in the
187 near future, unprecedented events such as the COVID-19 pandemic could slow the pace of domestic
188 policy change and implementation. On the other hand, the increasingly consolidated power of the
189 central government – combined with China’s emphasis on domestic food supply and demonstrated
190 ability to alter cropping patterns in the face of recent past events (e.g., SARS, global financial crisis) –
191 could also mean that change can occur more quickly than has historically occurred if there is political
192 will to do so.

193 **Meeting China's agricultural sustainable development targets**

194 Different agencies in China set specific reduction targets for selected sustainability
195 dimensions as a measure of progress toward achieving certain sustainable development goals.
196 Realizing any one of the goals requires a combination of investments, technological and infrastructural
197 improvements, policy reforms, and ultimately a suite of interventions that will likely be necessary to
198 fully meet sustainability targets. To elucidate the relative impact magnitudes of crop switching, we
199 compare its potential benefits (that could be realized in the coming decades depending on the
200 government's political will to do so) with China's 2030 SDGs in a counterfactual way (Figure 4; Figure
201 S15). According to the agricultural water demand projections²³ and the sustainable goal³, China needs
202 to save 30 km³ of blue water by 2030, and our crop switching can save 7.8 (5.4 to 22.1) km³ –
203 equivalent to 26% (18% to 74%) for this goal under the G3 simulation of central coordination. For
204 GHGs, China's government aims to peak emissions around 2030 and realize a net-zero emissions
205 target before 2060. While there is no specific target for agricultural greenhouse gas abatement, we
206 assume no additional increase after 2020 as a strict mitigation goal. Accordingly, we estimate that
207 crop switching can contribute 24% (6% to 29%) towards achieving this goal. For fertilizers and
208 pesticides, China has adopted a zero-increase plan^{24,25}. Compared to these targets, savings from crop
209 switching would also be substantial - equivalent to 40% (24% to 51%) for fertilizers and 23% (15% to
210 37%) for pesticides by 2030. Increasing farmer incomes is also an important goal for the government.
211 The Chinese Academy of Social Sciences projects that farmers' personal disposable income in 2030
212 will double from its 2020 level of US\$ 2600/year²⁶. Most of the increase in farmer incomes will be
213 from non-agricultural industries and high-value-added agricultural activities rather than traditional

214 crop production. Our estimates still show that crop switching not only aids in realizing environmental
215 sustainability goals in China but can also increase farmers' personal income by US\$ 6.3 to US\$ 126.

216 **Potential contribution to global resource savings**

217 Agricultural trade has clear implications for food security, livelihoods, and the environment in
218 both exporting and importing countries²⁷. The already large agricultural trade flows into and out of
219 China, combined with its projected future food demand, mean that the country will play a significant
220 (and growing) role in determining global agricultural sustainability outcomes²⁸. A prime example of
221 this is China's soybean imports, which have not only dramatically altered the country's cropping
222 systems and damaged its environment²⁹ but also placed reliance on remote natural resource use^{30,31}.
223 By redistributing soybean production to regions with high yields and lower resource use intensities in
224 China, crop switching can help the country use natural resources more efficiently and at the same
225 time produce more soybeans. The increased production of soybean and other major crops in China
226 has the potential to cascade through the global trade network (via China's reduced import demand)
227 and may lead to global resource savings (Table S15; see Supplementary Information section 1.2.4 for
228 estimation method) and other indirect environmental and ecological benefits (see, e.g., Folberth *et*
229 *al.*, 2020)⁸ – depending on how the trade partners would respond to China's decreased international
230 crop demand (e.g., decreased production; sale of crops elsewhere, etc.). If China's trade partners did
231 in fact reduce production and exports in response to China's crop switching, we estimate that this
232 could lead to substantial resources savings for China's trade partners of blue water (0.3 to 102.9 km³),
233 GHGs (0.5 to 24.6 million tonnes CO₂ eq), and fertilizers (0.1 to 14.0 million tonnes) (Table S15).

234 **A scientific basis for sustainable agricultural interventions**

235 This study reveals that crop switching is an important measure that can help achieve multiple
236 sustainable development targets in China while improving farmer incomes and maintaining national
237 production on existing croplands. We also show that siloed efforts by individual ministries (based on
238 their narrow individual definitions of sustainability) may lead to substantial tradeoffs for other
239 sustainability outcomes and work at counter-purposes to the goals of other ministries. As such,
240 coordination is essential for avoiding tradeoffs and, more desirably, realizing multiple co-benefits, and
241 for a country such as China with a large central planner government, such large-scale coordination is
242 indeed feasible. Further, because sustainability outcomes are location-dependent, our study can
243 enable the provision of spatially detailed solutions for different areas of China based on local
244 conditions and sustainability priorities (Figure 3). For instance, the consistent shifts that we observe
245 away from some maize and towards soybean, sugar beet and rice in the Northeast Plain (NE) would
246 benefit farmer incomes (in addition to reducing the overuse of fertilizer and pesticide and preventing
247 black soil degradation) (Table S14) and point to initial opportunities for policy-makers to implement
248 crop switching. Similarly, in the Yangtze River Plain (YZ), sustainability co-benefits can be realized by
249 reducing rapeseed and rice and increasing cultivation of wheat and maize, especially for GHG
250 emissions. In the North China Plain (NC), increases in soybean, rapeseed and rice in lieu of some wheat,
251 maize, cotton, and groundnut (Figure S10 and S11) can also contribute to more sustainable cropping
252 patterns and contribute substantially to alleviating regional water scarcity and excessive fertilizer use
253 (Figure 2; Figure S7). Such spatially explicit quantifications (like the ones produced here) can thus play

254 an important role in evaluating where agricultural interventions – and which specific cropping
255 switches – can offer the largest benefits.

256 This study provides detailed, actionable scientific evidence as the Chinese government
257 increases efforts to implement crop switching as a means of achieving more sustainable agriculture.
258 Critical to realizing these changes will be the challenge of encouraging farmers to adopt new cropping
259 choices. However, such changes are potentially realistic and achievable (Figures S12-S14), especially
260 considering that China has previously had success in incentivizing farmers at the provincial³² and even
261 county level³³ to choose crops intended to achieve national food security targets. The spatially
262 detailed results of our analysis also directly meet the information needs described in recent
263 government plans, which seek to address agricultural sustainability issues related to cultivated land,
264 water resources, ecological protection, and national food production and food security³. Further, our
265 findings demonstrating the benefits of increased inter-ministry cooperation are in line with recent
266 plans by the Chinese government to strengthen coordination and enhance close cooperation among
267 different agencies via the ‘Plan for Green Agricultural Development’³⁴. Taken together, our
268 quantitative multi-dimensional assessment provides an objective, science-based foundation for
269 ensuring the feasibility of potential solutions for more sustainable agricultural systems.

270

271 **References**

- 272 1. FAOSTAT Database. <http://www.fao.org/faostat>.
- 273 2. Dalin, C., Wada, Y., Kastner, T., & Puma, M. J. Groundwater depletion embedded in international
274 food trade. *Nature* **543**(7647), 700-704 (2017).
- 275 3. Ministry of Agriculture and Rural Affairs of China. National Sustainable Agriculture Development
276 Plan (2015-2030). http://www.gov.cn/xinwen/2015-05/28/content_2869902.htm (2015) (in
277 Chinese).
- 278 4. Pingali, P. L. Green revolution: Impacts, limits, and the path ahead. *Proc. Natl. Acad. Sci. U.S.A.*
279 **109**, 12302–12308 (2012).
- 280 5. Davis, K. F., Rulli, M. C., Seveso, A., & D’Odorico, P. Increased food production and reduced
281 water use through optimized crop distribution. *Nat. Geo.* **10**(12), 919-924 (2017).
- 282 6. Chouchane, H., Krol, M. S., & Hoekstra, A. Y. Changing global cropping patterns to minimize
283 national blue water scarcity. *Hydrol. Earth Syst. Sci.* **24**(6), 3015-3031 (2020).
- 284 7. Karandish, F., Hoekstra, A. Y., & Hogeboom, R. J. Reducing food waste and changing cropping
285 patterns to reduce water consumption and pollution in cereal production in Iran. *J. Hydrol.* **586**,
286 124881 (2020).
- 287 8. Folberth, C. *et al.* The global cropland-sparing potential of high-yield farming. *Nat. Sustain.* **3**,
288 281–289 (2020).
- 289 9. Davis, K. F. *et al.* Alternative cereals can improve water use and nutrient supply in India. *Sci. adv.*
290 **4**(7), eaao1108 (2018).
- 291 10. Davis, K.F. *et al.* Assessing the sustainability of post-Green Revolution cereals in India. *Proc. Natl.*

- 292 *Acad. Sci. U.S.A.* **116**, 25034-25041 (2019).
- 293 11. Devineni, N., Perveen, S. & Lall, U. Solving groundwater depletion in India while achieving food
294 security. *Nat. Commun.* **13**, 3374 (2022).
- 295 12. Davis, K. F., Seveso, A., Rulli, M. C., & D’Odorico, P. Water savings of crop redistribution in the
296 United States. *Water* **9**(83), (2017).
- 297 13. Rising, J., & Devineni, N. Crop switching reduces agricultural losses from climate change in the
298 United States by half under RCP 8.5. *Nat. Commun.* **11**, 4991 (2020).
- 299 14. Yang, X. *et al.* Diversified crop rotations enhance groundwater and economic sustainability of
300 food production. *Food and Energ. Secur.* **10**(4), e311 (2021).
- 301 15. Bowles, T. M. *et al.* Long-Term Evidence Shows that Crop-Rotation Diversification Increases
302 Agricultural Resilience to Adverse Growing Conditions in North America. *One Earth* **2**, 284-293
303 (2020).
- 304 16. Liu, J., & Du, Y. *The research of China’s Agricultural Productivity Layout*. (China Econ. Press,
305 Beijing, 2010).
- 306 17. Hoekstra, A. Y., & Mekonnen, M. M. The water footprint of humanity. *Proc. Natl. Acad. Sci.*
307 *U.S.A.* **109**(9), 3232-3237 (2012).
- 308 18. National Bureau of Statistics of China, <http://www.stats.gov.cn/> (2021).
- 309 19. International Food Policy Research Institute. Global Spatially-Disaggregated Crop Production
310 Statistics Data for 2010 Version 1.1,
311 [https://dataverse.harvard.edu/dataset.xhtml?persistentId=doi:10.7910/DVN/PRFF8V&version=](https://dataverse.harvard.edu/dataset.xhtml?persistentId=doi:10.7910/DVN/PRFF8V&version=3.0)
312 3.0, Harvard Dataverse, V3 (2019).

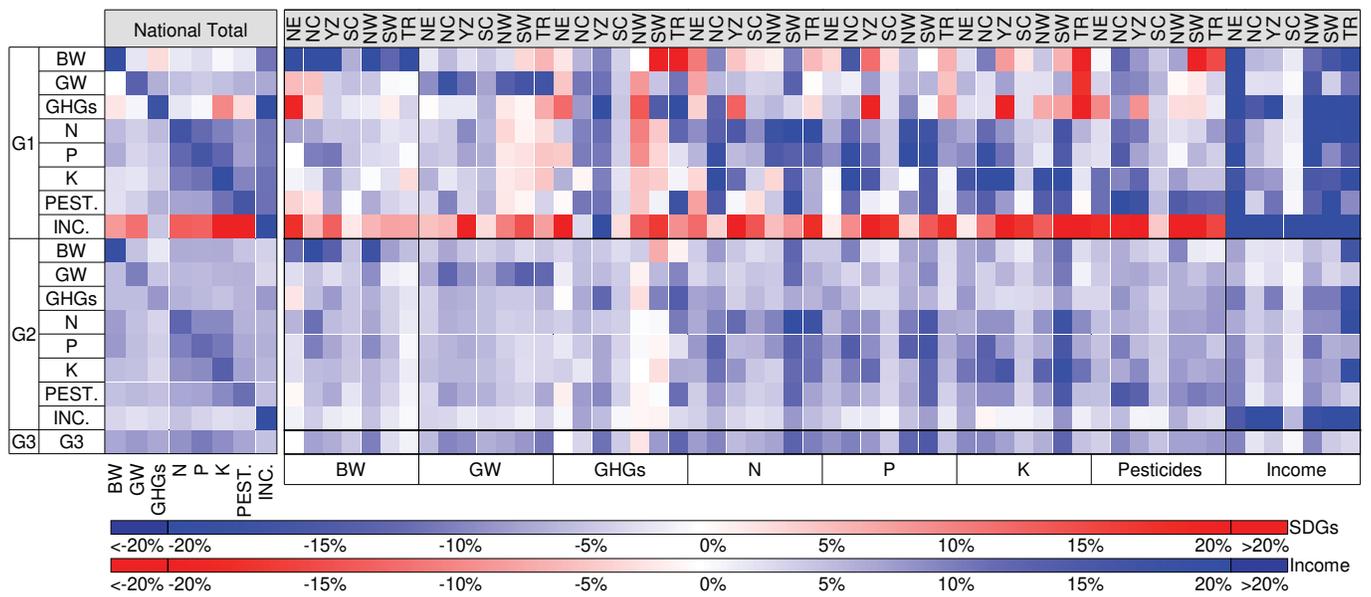
- 313 20. Carlson, K. M. *et al.* Greenhouse gas emissions intensity of global croplands. *Nat. Clim. Change*
314 **7**, 63–68 (2017).
- 315 21. NDRC (National Development and Reform Commission of China). Cost-benefit of Agricultural
316 Products in China. (China Statistics Press, China, 2011) (in Chinese).
- 317 22. Government of China. National Agricultural Sustainable Development Plan (2015-2030). State
318 Council of the People's Republic of China.
319 <http://www.gov.cn/foot/site1/20150528/99261432789977448.doc> (2015).
- 320 23. Zhang, D. Study on Problems and Countermeasures of Agricultural Water Saving Irrigation. *J.*
321 *Water Resour. Res.* **06**(1), 49-54 (2017) (in Chinese).
- 322 24. Ministry of Agricultural and Rural Affairs of China. Action Plan for Zero Growth in Fertilizer Use
323 by 2020. http://www.moa.gov.cn/nybggb/2015/san/201711/t20171129_5923401.htm (2017) (In
324 Chinese).
- 325 25. Ministry of Agricultural and Rural Affairs of China. Action Plan for Zero Growth in Pesticide Use
326 by 2020. http://www.moa.gov.cn/nybggb/2015/san/201711/t20171129_5923401.htm (2017) (In
327 Chinese).
- 328 26. Chinese Academy of Social Sciences. *China's Rural Development Report (2021): Agricultural and*
329 *Rural Modernization towards 2035*. (China Soc. Sci. Press, Beijing, 2021).
- 330 27. MacDonald, G.K. *et al.* Rethinking agricultural trade relationships in an era of globalization,
331 *BioScience* **65**, 275–289 (2015).
- 332 28. Zhao, H. *et al.* China's future food demand and its implications for trade and environment. *Nat.*
333 *Sustain.* **4**, 1042–1051 (2021).

- 334 29. Sun, J. *et al.* Importing food damages domestic environment: Evidence from global soybean
335 trade. *Proc. Natl. Acad. Sci. U.S.A.* **115**, 5415-5419 (2018).
- 336 30. Ali, T., Huang, J., Wang, J., & Xie, W. Global footprints of water and land resources through
337 China's food trade. *Glob. Food secure.* **12**, 139-145 (2017).
- 338 31. Ali, T., Xie, W., Zhu, A., & Davis, K. F. Accounting for re-exports substantially reduces China's
339 virtual water demand through agricultural trade. *Environ. Res. Lett.* **16**, 045002 (2021).
- 340 32. State Council of the People's Republic of China. Some opinions of the State Council on
341 establishing and improving the governor's responsibility system for food security.
342 http://www.gov.cn/zhengce/content/2015-01/22/content_9422.htm (2015) (in Chinese).
- 343 33. Zhejiang Provincial Government. Opinions of the People's Government of Zhejiang Province on
344 further strengthening the responsibility system of city and county governors for food security
345 and strengthening the capability of food security. [http://www.lswz.gov.cn/html/zt/szzrz/2018-](http://www.lswz.gov.cn/html/zt/szzrz/2018-06/14/content_236168.shtml)
346 [06/14/content_236168.shtml](http://www.lswz.gov.cn/html/zt/szzrz/2018-06/14/content_236168.shtml) (2015) (in Chinese)
- 347 34. Government of China. 14th Five-Year National Plan for Green Agricultural Development.
348 http://www.gov.cn/zhengce/zhengceku/2021-09/07/content_5635867.htm (2021) (in Chinese).
- 349 35. Zhou F. *et al.* Deceleration of China's human water use and its key drivers. *Proc. Natl. Acad. Sci.*
350 *U.S.A.* **117** (14), 7702-7711 (2020).
- 351 36. Government of China. *China's Agricultural Outlook Report (2020-2030)*. Market Early Warning
352 Expert Committee of the Ministry of Agriculture and Rural Affairs (China Agri. Sci. Technol.
353 Press, Beijing, 2021) (in Chinese).
- 354

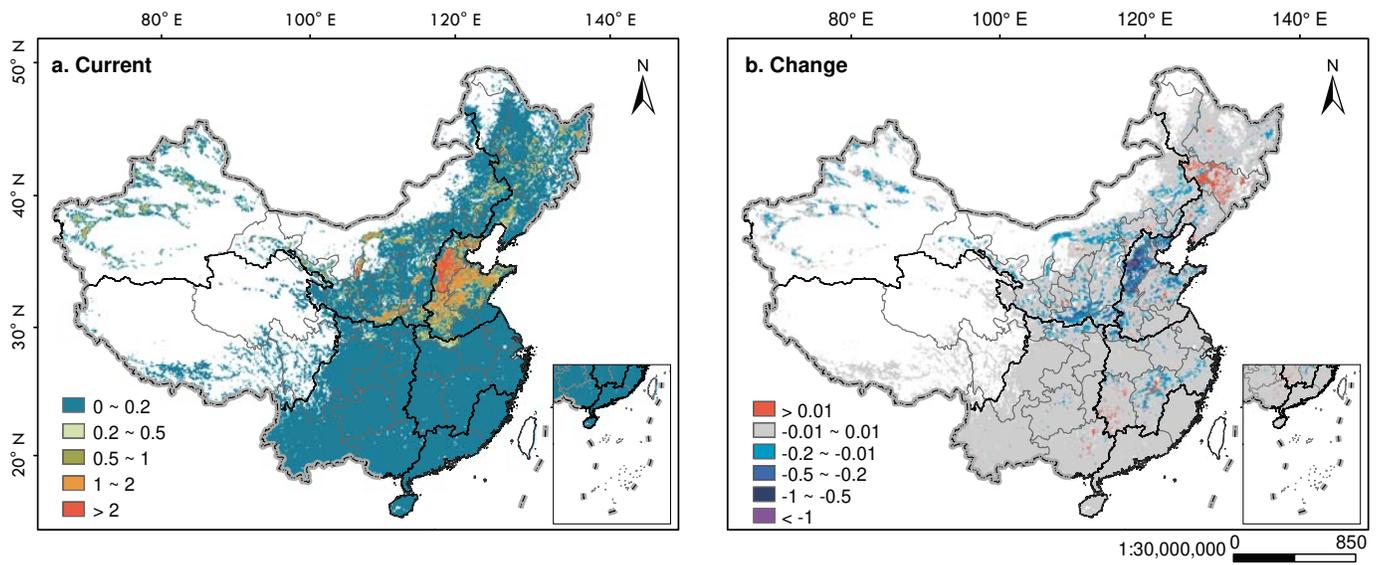
355 **Table 1. Scenario summaries.** G1 (No coordination): Siloed approach prioritizing a single sustainability
 356 objective at a time; G2 (Cross-ministry coordination): prioritizes one sustainability dimension while not
 357 degrading outcomes for the other sustainability dimensions at the national/grid levels; G3 (Central
 358 coordination): prioritizes that the improvement margins in all dimensions are as high as possible while
 359 their between-dimension differences are as low as possible.

Scenarios	Sustainability dimension of objective function	Other sustainability dimensions	Farmer incomes	Crop production
G1	Optimized individually	May degrade on both national and grid level	May not decrease	May not decrease
G2	Optimized individually	May not degrade on national/grid level	at grid level	on national level
G3	All sustainable dimensions are optimized			

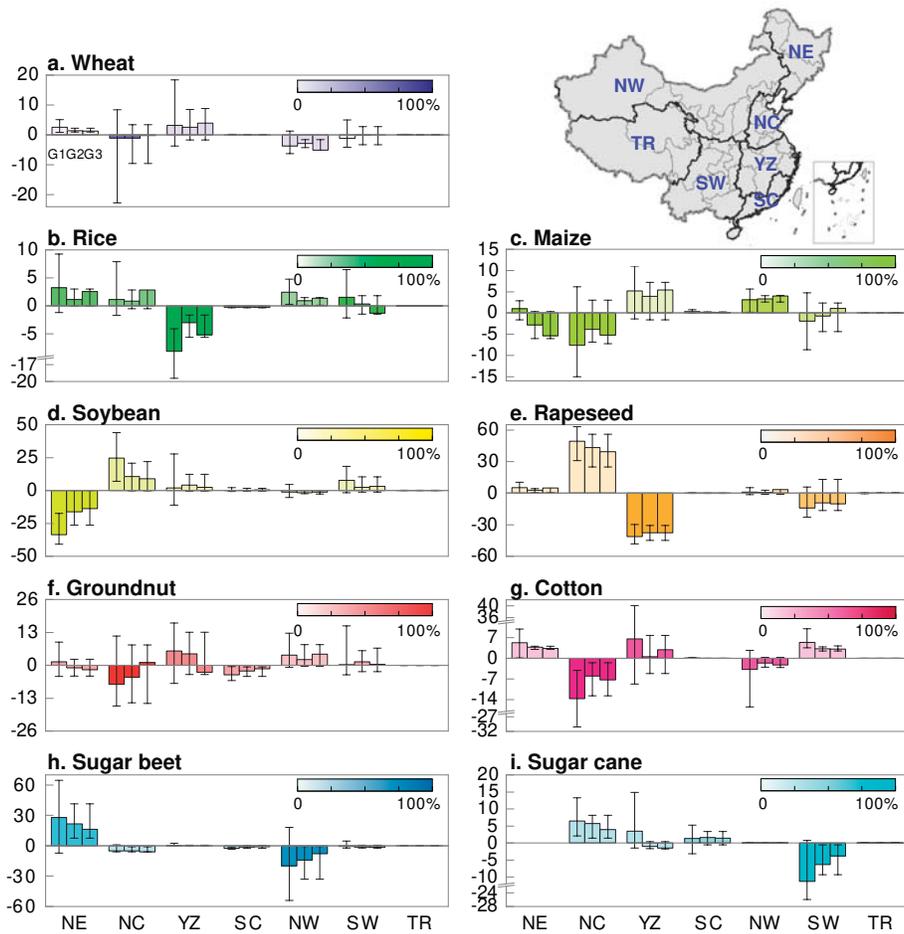
360



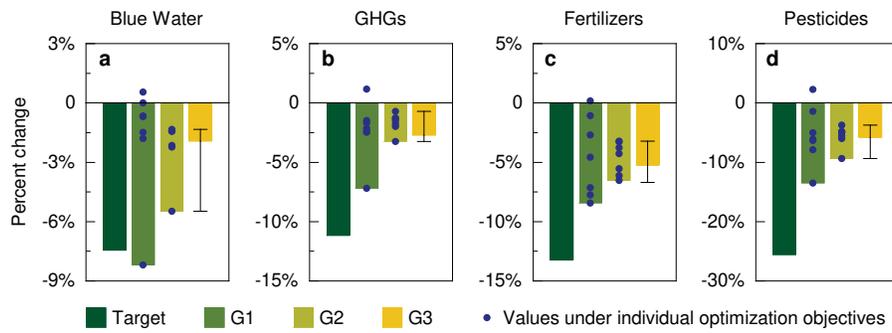
361 **Figure 1 | National and regional changes in resource use, environmental losses, and farmer**
362 **incomes through crop switching under varying levels of government coordination.** Each row
363 represents a different optimization objective, and each column represents the outcome for each
364 sustainability dimension. G1 (simulation of no coordination) shows the changes in resource use,
365 environmental losses, and farmer incomes under the siloed approach prioritizing a single sustainability
366 objective at a time. G2 (simulation of cross-ministry coordination) corresponds to the scenarios where
367 prioritizing one sustainability dimension would not degrade the outcomes for the other sustainability
368 dimensions. G3 (simulation of central coordination) represents the optimization that ensures that the
369 improvement margins in all dimensions are as high as possible while their between-dimension
370 differences are as low as possible. See Extended Data Figures 1 and 2 for uncertainty analysis. BW =
371 blue water, GW = green water, GHGs =greenhouse gas emissions, N = nitrogen fertilizers, P =
372 phosphorus fertilizers, K = potash fertilizers, PEST. = pesticides, INC. = farmer incomes. The top row
373 shows China's seven regions: NE = Northeast Plain; NC = North China; YZ = the Yangtze River Plain;
374 SC = Southern China; NW = Northwest Region; SW = Southwest Region; TR = Tibet Region (see
375 Figure S3 and Table S2 for regional division).



376 **Figure 2 | Changes in blue water scarcity through optimized crop switching.** Changes in the spatial
377 distribution of water scarcity under the optimization scenario (G3) that simultaneously saves resources,
378 reduces environmental losses and increases farmer incomes. **a**, Ratio of current blue water use to water
379 availability (i.e., water scarcity)³⁵. **b**, Changes in blue water scarcity after crop switching. The base
380 map was applied without endorsement using data from the National Geomatics Center of China (NGCC;
381 <http://www.ngcc.cn/ngcc/>) and the Institute of Agricultural Resources and Regional Planning, China
382 Academy of Agricultural Sciences (IARRP; <https://iarrp.caas.cn/>).



383 **Figure 3 | Proposed changes in crop production distribution.** The y-axis indicates the percentage
384 point differences between the shares (%) in the national production of a specific crop in each region
385 before and after crop switching. In each group of three bars, the left, middle, and right bars are the
386 average change of regional crop production share under G1(8 scenarios), G2 (8 scenarios), and G3 (1
387 scenario), respectively. Whiskers indicate the minimum and maximum of all changes; whiskers for G3
388 bars represent the range of Pareto optimal outcomes (see Extended Data Figure 1). The color scale of
389 the bars corresponds to the share of current crop production of each region to the national total; for
390 instance, the darker shades of the bars for wheat in North China (NC) and rice in the Yangtze River
391 Plain (YZ) indicate that these regions account for large shares in the total national production of those
392 crops. The map in the top right corner shows the distribution of China's seven regions. NE = Northeast
393 Plain; NC = North China; YZ = the Yangtze River Plain; SC = Southern China; NW = Northwest
394 Region; SW = Southwest Region; TR = Tibet Region (see Figure S3 and Table S2 for regional division).
395 The base map for China was applied without endorsement using data from the National Geomatics
396 Center of China (NGCC; <http://www.ngcc.cn/ngcc/>) and the Institute of Agricultural Resources and
397 Regional Planning, China Academy of Agricultural Sciences (IARRP; <https://iarrp.caas.cn/>).



398 **Figure 4 | Comparison of crop switching benefits with China's 2030 official agricultural**
399 **sustainability targets.** The dark green color bars (Target) show the difference between the baseline
400 projection and China's official agricultural sustainability targets in 2030. Under the baseline, the
401 projection of blue water is based on existing literature²³. As the projections of other sustainable
402 dimensions for China were unavailable in the literature, we multiplied projected crop production in
403 2030³⁶ and current resource use intensities (see "Current state of sustainability outcomes" in the Method
404 section) to estimate their baseline projections. The other three bars represent the crop switching benefits
405 of the G1, G2, and G3 scenarios. The blue points represent the crop switching benefits/costs of
406 individual optimization objectives. Whiskers for G3 bars represent the range of Pareto optimal
407 outcomes (see Extended Data Figure 1).

408 **Methods**

409 The crop switching method for improving different (or multiple) sustainability outcomes
410 across China involved the use of diverse datasets and cross-disciplinary techniques. The overall
411 framework of our methods is summarized in Figure S2. Our approach followed four main tasks. First,
412 we defined the crops to be included in the study. Second, we calculated green and blue water demand
413 using a process-based crop water model (in four steps). Third, we quantified the current state of
414 sustainability outcomes in China. Fourth, we developed and implemented single- and multi-objective
415 crop switching optimization models.

416 **Crop definitions**

417 We focus on 13 major crops: wheat (spring wheat; winter wheat), rice (early rice; middle-
418 season rice; late rice), maize (spring maize; summer maize), soybean, rapeseed, groundnut, cotton,
419 sugar beet, and sugar cane – that account for 94% of China’s primary crop production and 90% of
420 harvested area¹⁸. For the crops we did not consider due to data limitations, such as vegetables and
421 fruits, we assumed that their harvest area and production remain constant and unaffected under our
422 crop switching. Spatial data (5 arc minute; 1/12°; ~10-km resolution; dividing China into 72000 grids)
423 on crop-specific irrigated/rainfed yields (kg ha⁻¹) and harvested areas (ha) were taken from the latest
424 Spatial Production Allocation Model (SPAM) database (version 1.1, the year 2010) of International
425 Food Policy Research Institute (IFPRI)¹⁹. Note that the areas with higher yields in 2010 are still more
426 productive than other places in the last few years (Figure S1), so our results are not sensitive to using
427 the year 2010 SPAM maps.

428 For each grid, current (the year 2010) production of irrigated ($Production_{Cur,irr,z}$) and
429 rainfed ($Production_{Cur,ra,z}$) crops were calculated as:

$$Production_{Cur,irr/ra,z} = \sum_i HA_{irr/ra,i,z} * YLD_{irr/ra,i,z} \quad (1)$$

430 where HA is harvested area (ha), YLD is yield (kg ha^{-1}), the subscripts irr and ra represent
431 irrigated and rainfed cropping system, respectively; i represents the grids ($i = 1, 2, \dots, 72000$) and
432 z is crops. The national combined irrigated and rainfed production of each crop agrees well with that
433 reported in FAOSTAT¹ (Table S1, Table S9-S11).

434 **Calculation of green and blue water using a process-based crop water model**

435 In our approach, consumptive blue and green water requirements and demand are estimated
436 directly by us using a process-based crop water model based on the Penman-Monteith equation.
437 Green water (GW) refers to the effective precipitation consumed during the growing period of a crop.
438 Blue water (BW) refers to the amount of water that needs to be supplemented by irrigation when
439 natural, effective precipitation during the crop growing season is insufficient to maintain the normal
440 growth of the crop. We first calculated the water requirements of different crops (ET_z) based on the
441 Penman-Monteith equation and the crop coefficient method recommended by FAO³⁷. This method is
442 widely used for calculating crop water requirements (Equation 2-4). We then calculated crop-specific
443 and grid-level GW and BW demand (Equation 5-8). We used a long-term climatic dataset (1987-2016)
444 from over 800 weather stations in China and calibrated the crop coefficients (K_z) for the selected
445 crops in different regions of China (Equation 3). All climate-related parameters were based on daily
446 observed data from weather stations (see data sources in Table S16). To avoid the unrepresentative

447 impact of extreme weather in a single year on the crop water requirements, we used 30-year (1987-
448 2016) average values of climate data rather than single-year values to calculate the ET_z , GW_z ,
449 and BW_z of each crop.

450 *Step 1: calculating the potential evapotranspiration*

451 Potential evapotranspiration ET_0 (mm) was calculated as

$$ET_0 = \frac{0.498\Delta(R_n - G) + \gamma \frac{900}{T_{mean} + 273} u_2 (e_s - e_a)}{\Delta + \gamma(1 + 0.34u_2)} \quad (2)$$

452 where R_n is the net radiation at the crop surface ($\text{MJ}\cdot\text{m}^{-2}\cdot\text{d}^{-1}$); G is the soil heat flux density ($\text{MJ}\cdot\text{m}^{-2}\cdot\text{d}^{-1}$); T_{mean} is the daily average temperature ($^{\circ}\text{C}$); u_2 is the wind speed at 2 meters height ($\text{m}\cdot\text{s}^{-1}$);
453 e_s is the saturation vapor pressure (kPa); e_a is the actual vapour pressure (kPa); Δ is the slope of
454 the vapor pressure-temperature curve ($\text{kPa}\cdot^{\circ}\text{C}^{-1}$), and γ is the psychrometric constant ($\text{kPa}\cdot^{\circ}\text{C}^{-1}$).
455

456 *Step 2: calibration of crop coefficients and calculation of crop water requirement*

457 Crop coefficients were calculated using the single-valued averaging method recommended by Allen
458 *et al.*³⁸. In general, their recommended K_z is applicable for average semi-humid climate conditions
459 (with a minimum relative humidity of 45% and an average wind speed of $2 \text{ m}\cdot\text{s}^{-1}$). The K_z therefore
460 needs to be revised according to local conditions. In this study, we calibrated the crop coefficients of
461 selected crops according to the climatic conditions in the specific study areas of China based on the
462 calibration equation suggested by Allen *et al.*³⁸ (Equation 3):

$$K_z = K_{z(tab)} + [0.04(u_2 - 2) - 0.004(RH_{min} - 45)](h/3)^{0.3} \quad (3)$$

463 where $K_{z(tab)}$ is the crop coefficient under the standard conditions at different growth stages (based
464 on Allen *et al.*³⁸); RH_{min} is the average value of the daily minimum relative humidity during a
465 particular growth stage (%); u_2 is the wind speed at 2 meters height ($m \cdot s^{-1}$); and h is the average
466 height of the crop during a particular growth stage (m). After making this adjustment, the crop water
467 requirement (ET_z) was then calculated as the product of K_z and ET_0 .

$$ET_z = K_z ET_0 \quad (4)$$

468 where ET_z is the crop water requirement (mm), ET_0 is the potential evapotranspiration (mm), and
469 K_z is the calibrated crop coefficient for China.

470 *Step 3: Calculation of crop-specific green and blue water demand*

471 Crop-specific green and blue water demands were calculated as:

$$GW_z = 10 * \sum \min(0, ET_{z,t}, P_{eff,t}) \quad (5)$$

$$BW_z = 10 * \sum \max(0, ET_{z,t} - P_{eff,t}) \quad (6)$$

472 where GW_z is the green water use of a crop z ; BW_z is the blue water demand of a crop z ; $ET_{z,t}$
473 refers to the water requirement in the t^{th} growth period of the crop; $P_{eff,t}$ is the effective
474 precipitation in the t^{th} growth stage of the crop calculated following Yin *et al.*³⁹. In order to compare
475 crops with different lengths of growing periods, we converted into annual values as GW_z and BW_z
476 of crops (expressed in $m^3 \cdot ha^{-1}$).

477 On rainfed cropland, we can only get the data for green water demand (GW_z). On irrigated
478 cropland, however, we can get the data for both green water demand (GW_z) and blue water demand
479 (BW_z) for crop z , which was initially calculated from weather station data. We then interpolated the

480 GW_z and BW_z values into grid-cell (5-arcminute) data as $GW_{i,z}$ and $BW_{i,z}$, using the ‘inverse
481 distance weighted (IDW)’ tool in ArcGIS 10.2 software.

482 *Step 4: Current green and blue water demand at the grid-level*

483 Current total green water demand ($TGW_{irr/ra,i}$) and blue water demand ($TBW_{BW,irr,i}$) of each grid
484 was calculated as:

$$TGW_{irr/ra,i} = \sum_z HA_{irr/ra,i,z} * GW_{i,z} \quad (7)$$

$$TBW_{BW,irr,i} = \sum_z HA_{irr,i,z} * BW_{i,z} \quad (8)$$

485 **Current state of sustainability outcomes**

486 Unlike the process-based modeling required to estimate crop water demand above, fertilizer
487 use, pesticide use, and farmer incomes are assessed directly based on official statistical data, while
488 the GHGs intensity data is from the previous literature²⁰.

489 *Current fertilizer use*

490 Current nitrogen fertilizer use in grid i ($TFN_{irr/ra,i}$) were calculated as:

$$TFN_{irr/ra,i} = \sum_i HA_{irr/ra,i,z} * FN_{i,z} \quad (9)$$

491 where $FN_{i,z}$ is nitrogen fertilizer use intensity of different crops ($\text{kg} \cdot \text{ha}^{-1}$). Current phosphorus
492 ($TFP_{irr/ra,i}$) and potash ($TFK_{irr/ra,i}$) fertilizer use was calculated by changing $FN_{i,z}$ to phosphorus
493 ($FP_{i,z}$) or potash ($FK_{i,z}$) fertilizer use intensity. Due to unavailable data at finer spatial scales, we
494 perform the analysis using provincial average fertilizer use intensities as input data to represent these
495 intensities in each grid, taken from *Cost-benefit of Agricultural Products in China*²¹. In our uncertainty

496 analysis, we also improved the resolution of fertilizer use data, where we constructed the intensity of
497 fertilizer use for different crops at the county level by using the total amount of chemical fertilizer
498 application at the county level⁴⁰ and the intensity of fertilizer application for different crops at the
499 provincial level²¹ (Figure S17). It is noted that the fertilizer data from NDRC cover four parts, i.e.,
500 nitrogen, phosphorus, potash and compound fertilizer. We divide the compound fertilizer into
501 nitrogen, phosphorus, and potash fertilizer according to its chemical composition: for the
502 Diammonium Hydrogen Phosphate ($(NH_4)_2HPO_4$), we divide it into N and P_2O_5 according to the
503 ratio of 1:2.56; for the other compound fertilizers, we divide it into N , P_2O_5 and K_2O according to
504 the ratio of 1:1:1.

505 *Current pesticide use*

506 Current pesticide use in grid i ($TPT_{irr/ra,i}$) were calculated as:

$$TPT_{irr/ra,i} = \sum_i HA_{irr/ra,i,z} * PT_{i,z} \quad (10)$$

507 where $PT_{i,z} = PTC_{i,z}/pc$, $PTC_{i,z}$ is crop-specific pesticide cost per hectare (US\$·ha⁻¹) in grid i , which
508 was taken in the same way as fertilizer use intensity. pc (US\$ kg⁻¹) is the price per unit of fertilizer,
509 which was taken from the National Bureau of Statistics of China¹⁸.

510 *Farmer incomes*

511 Farmer incomes at grid-level ($TFI_{irr/ra,i}$) was calculated as:

$$TFI_{irr/ra,i} = \sum_z HA_{irr/ra,i,z} * YLD_{irr/ra,i,z} * NetPprofit_{i,z} \quad (11)$$

512 where $NetProfit_{i,z}$ is farmer's net profit (US\$ kg⁻¹) acquired for crop z in grid i . The farmer
513 incomes coefficient information was taken from NDRC of China²¹ and processed the same way as
514 fertilizer use intensity.

515 *Current GHG emissions*

516 Current GHG emissions in grid i ($TGHG_{irr/ra,i}$) were calculated as:

$$TGHG_{irr/ra,i} = \sum_z HA_{irr/ra,i,z} * GHG_{i,z} \quad (12)$$

517 where $GHG_{i,z}$ is crop-specific GHGs intensity (Mg CO₂ eq·ha⁻¹) in grid i , taken from Carlson *et al.*²⁰.
518 Because the crop-specific GHGs intensities from Carlson *et al.* are for the year 2000, we used FAO's
519 crop emissions data¹ to estimate percent changes in China's GHG emissions from 2000 to 2010 and
520 update grid-level crop-specific GHGs intensities for 2010.

521 **The crop switching model**

522 To evaluate different degrees of coordination in government management, we developed
523 three groups of crop optimization scenarios (Table 1; Table S5) and solved them using the software
524 GAMS (Version 22.8). 1) The first group, G1 (No coordination), simulates the potential behavior of
525 different independent government departments with a narrow focus on their own political
526 responsibility. Specifically, the first group contains eight optimization scenarios that prioritize a single
527 sustainability objective in each scenario to explore the extent to which a single dimension of
528 agricultural sustainability could be improved through crop switching. 2) The second group, G2 (Cross-
529 ministry coordination), aims to enhance cross-ministry coordination by considering other
530 sustainability objectives. Specifically, the second group ensures that prioritizing one sustainability

531 dimension cannot degrade outcomes for the other sustainability dimensions. There are also eight
532 scenarios in G2 for eight agricultural sustainability dimensions. 3) The third group, G3 (Central
533 coordination), examines whether co-benefits can emerge for all sustainability dimensions
534 simultaneously when the central government of China leads the coordination. Specifically, the third
535 group only includes one scenario that optimizes all sustainability dimensions such that the
536 improvement margins in all sustainable dimensions are as high as possible while their between-
537 dimension differences are as low as possible.

538 (1) G1 (No coordination): Siloed approach prioritizing a single sustainability objective each time

Min/Max SDG_{Dim} (minimize national use of blue water or other 6 sustainable dimensions, or maximize national farmer incomes)

s.t.

$$\sum_{\{irr,ra\},i,j} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot YLD_{irr/ra,i,z} \geq \sum_{\{irr,ra\}} Production_{Cur,irr/ra,z} \quad (13) \text{ Production (national level)}$$

$$\sum_{\{irr,ra\},j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot YLD_{irr/ra,i,z} \cdot NetProfit_{i,z} \geq \sum_{\{irr,ra\}} TFI_{irr/ra,i} \quad (14) \text{ Farmer incomes (grid level)}$$

$$\sum_{\{irr,ra\},i,j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot UI_{Dim,i,z} \geq \sum_{\{irr,ra\},i} CURRENT_{Dim,irr/ra,i} \quad (15) \text{ SDG (national level)}$$

$$\sum_{\{irr,ra\},j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot UI_{Dim,i,z} \leq \begin{cases} \sum_{\{irr,ra\}} CURRENT_{Dim,irr/ra,i} (Ind_{Dim,i} \geq BD_{Dim,i}) \\ UPBOUND_{Dim,i} (Ind_{Dim,i} < BD_{Dim,i}) \end{cases} \quad (16) \text{ SDG (grid level)}$$

$$\sum_j x_{irr/ra,i,j} \leq 1 \quad (17) \text{ Cultivated Area (grid level)}$$

$$\sum_{j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} = \sum_z HA_{irr/ra,i,z} \quad (18) \text{ Harvested Area (grid level)}$$

$$SDG_{Dim} = \sum_{\{irr,ra\},i,j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot UI_{Dim,i,z} \quad (19) \text{ Optimization Object}$$

539 where Dim represents eight agricultural sustainability dimensions, and SDG_{dim} is the total
540 national use of Dim . $CA_{irr/ra,i}$ is the cultivated area of irrigated or rainfed croplands in grid i that
541 was calculated by the harvested area and the growth stage information of crops in each grid. j is the
542 rotation number ($j = s1, s2, \dots, s153$) (Table S4 and Table S13), $x_{irr/ra,i,j}$ is the proportion of the
543 irrigated or rainfed cultivated land applying crop rotation j in grid i . $R_{j,z}$ represents the number

544 that crop z is planted per year in rotation j , which are built using the crop rotation model
545 (Supplementary Section 1.2.2) according to the crop-specific growth stage information in each region
546 of China (Table S2 and Table S3; Figure S3). $UI_{Dim,i,z}$ is the use (or emissions) intensity of a specific
547 sustainability dimension (Dim) in grid i of crop z , and $CURRENT_{Dim,irr/ra,i}$ represents the current
548 use (or emissions) of a specific sustainability dimension (Dim) across all crops in grid i .
549 $UPBOUND_{Dim,i}$ represents the upper boundary of the total use (or emissions) across all crops in grid
550 i , which is great than $\sum_{\{irr,ra\}} CURRENT_{Dim,irr/ra,i}$ when $Ind_{Dim,i} \leq BD_{Dim,i}$. $Ind_{Dim,i}$ represents
551 an indicator to evaluate the scarcity or stress of a sustainability dimension (Dim) in grid i , and
552 $BD_{Dim,i}$ is a scientifically-defined sustainability boundary. Taking blue water as an example,
553 $UPBOUND_{BW,i} = BD_{BW,i} / Ind_{BW,i} \cdot \sum_{\{irr,ra\}} CURRENT_{BW,irr/ra,i}$, where $Ind_{BW,i}$ is blue water
554 scarcity indicator, that is equal to blue water use divided by irrigation water availability, taken from
555 the work of Zhou *et al.*³⁵ (with boundary =0.2), which is a presumptive standard for environmental
556 flow requirements following Richter *et al.*⁴¹. For nitrogen and phosphorus fertilizer,
557 $UPBOUND_{N/P,i} = \sum_{\{irr,ra\}} CURRENT_{N/P,irr/ra,i} - Ind_{N/P,i}$, where $Ind_{N/P,i}$ is nutrient balance
558 indicator representing the excess nitrogen and phosphorus nutrients in the soil (kg) – meant to
559 prevent nutrient loading and eutrophication – were taken from West *et al.*⁴², and the boundaries
560 $BD_{N/P,i}$ are all 0. For green water and pesticides, we impose the constraint that they cannot degrade
561 at grid level. For GHGs and potash, considering that the distribution of GHG emissions across grids is
562 inconsequential from a climate change perspective and that the application of potash fertilizer has a
563 little adverse impact on the local environment, we impose constraints at the national level on these
564 two dimensions.

565 Equation 13 represents the constraint on crop production at the national level. Equation 14
566 is the constraint of farmer incomes. Equations 15 and 16 represent the constraints of resource use
567 and environmental footprints on the national and grid level, respectively. For the grids currently
568 experiencing unsustainable resource use ($Ind_{Dim,i} \geq BD_{Dim,i}$), we do not allow resource use to
569 increase; for the grids in which resource use is not beyond the sustainability boundary ($Ind_{Dim,i} <$
570 $BD_{Dim,i}$), we allow resource use to increase but only up to the sustainability boundary. For the scenario
571 that minimizes national total GHG emissions or potash fertilizer use, we omit the estimation of
572 Equation 16 since there are no grid level constraints for these two dimensions. Equations 17 and 18
573 are constraints of cultivated land and harvested land. The harvested area is held constant at the grid
574 level.

575 (2) G2 (Cross-ministry coordination): prioritizes one sustainability dimension while not degrading
576 outcomes for the other sustainability dimensions.

Min/Max SDG_{Dim} (minimize national use of blue water or other 6 sustainable dimensions, or maximize national farmer incomes)

s.t.

$$\sum_{\{irr,ra\},i,j} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot YLD_{irr/ra,i,z} \geq \sum_{\{irr,ra\}} Production_{Cur,irr/ra,z} \quad (20) \text{ Production (national level)}$$

$$\sum_{\{irr,ra\},i,j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot YLD_{irr/ra,i,z} \cdot NetProfit_{i,z} \geq \sum_{\{irr,ra\},i} TFI_{irr/ra,i} \quad (21) \text{ Farmer incomes (National level)}$$

$$\sum_{\{irr,ra\},i,j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot BW_{i,z} \leq \sum_{\{irr,ra\},i} TBW_{irr/ra,i} \quad (22) \text{ Blue Water (national level)}$$

$$\sum_{\{irr,ra\},i,j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot GW_{i,z} \leq \sum_{\{irr,ra\},i} TGW_{irr/ra,i} \quad (23) \text{ Green Water (national level)}$$

$$\sum_{\{irr,ra\},i,j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot GHG_{i,z} \leq \sum_{\{irr,ra\},i} TGHG_{irr/ra,i} \quad (24) \text{ GHGs (national level)}$$

$$\sum_{\{irr,ra\},i,j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot FN_{i,z} \leq \sum_{\{irr,ra\},i} TFN_{irr/ra,i} \quad (25) \text{ Nitrogen (national level)}$$

$$\sum_{\{irr,ra\},i,j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot FP_{i,z} \leq \sum_{\{irr,ra\},i} TFP_{irr/ra,i} \quad (26) \text{ Phosphorus (national level)}$$

$$\sum_{\{irr,ra\},i,j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot FK_{i,z} \leq \sum_{\{irr,ra\},i} TFK_{irr/ra,i} \quad (27) \text{ Potash (national level)}$$

$$\sum_{\{irr,ra\},i,j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot PT_{i,z} \leq \sum_{\{irr,ra\},i} TPT_{irr/ra,i} \quad (28) \text{ Pesticide (national level)}$$

$$\sum_{\{irr,ra\},j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot YLD_{irr/ra,i,z} \cdot NetProfit_{i,z} \geq \sum_{\{irr,ra\}} TFI_{irr/ra,i} \quad (29) \text{ Farmer incomes (grid level)}$$

$$\sum_{\{irr,ra\},j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot BW_{i,z} \leq \begin{cases} \sum_{\{irr,ra\}} TBW_{irr/ra,i} | (Ind_{BW,i} \geq BD_{BW,i}) \\ UPBOUND_{BW,i} | (Ind_{BW,i} < BD_{BW,i}) \end{cases} \quad (30) \text{ Blue Water (grid level)}$$

$$\sum_{\{irr,ra\},j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot GW_{i,z} \leq \sum_{\{irr,ra\}} TGW_{irr/ra,i} \quad (31) \text{ Green Water (grid level)}$$

$$\sum_{\{irr,ra\},j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot FN_{i,z} \leq \begin{cases} \sum_{\{irr,ra\}} TFN_{irr/ra,i} | (Ind_{N,i} \geq BD_{N,i}) \\ UPBOUND_{N,i} | (Ind_{N,i} < BD_{N,i}) \end{cases} \quad (32) \text{ Nitrogen (grid level)}$$

$$\sum_{\{irr,ra\},j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot FP_{i,z} \leq \begin{cases} \sum_{\{irr,ra\}} TFP_{irr/ra,i} | (Ind_{P,i} \geq BD_{P,i}) \\ UPBOUND_{P,i} | (Ind_{P,i} < BD_{P,i}) \end{cases} \quad (33) \text{ Phosphorus (grid level)}$$

$$\sum_{\{irr,ra\},j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot PT_{i,z} \leq \sum_{\{irr,ra\}} TPT_{irr/ra,i} \quad (34) \text{ Pesticide (grid level)}$$

$$\sum_j x_{irr/ra,i,j} \leq 1 \quad (35) \text{ Cultivated Area (grid level)}$$

$$\sum_{j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} = \sum_z HA_{irr/ra,i,z} \quad (36) \text{ Harvested Area (grid level)}$$

$$SDG_{Dim} = \sum_{\{irr,ra\},i,j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot UI_{Dim,i,z} \quad (37) \text{ Optimization Object}$$

577 Compared with the G1 scenarios, we set constraints on all sustainable dimensions at the national

578 (Equations 21-28) and grid levels (except GHG emissions and potash fertilizer; Equations 29-34).

579 (3) G3 (Central coordination): optimizes all sustainability dimensions such that the improvement

580 margins in all dimensions are as high as possible while their between-dimension differences are as

581 low as possible.

$$\text{Max } \text{Aver}(G_{Dim}) / \text{Var}(G_{Dim})$$

s.t.

$$\sum_{\{irr,ra\},i,j} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot YLD_{irr/ra,i,z} \geq \sum_{\{irr,ra\}} Production_{Cur,irr/ra,z} \quad (38) \text{ Production (national level)}$$

$$\sum_{\{irr,ra\},i,j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot YLD_{irr/ra,i,z} \cdot NetProfit_{i,z} \geq \sum_{\{irr,ra\},i} TFI_{irr/ra,i} \quad (39) \text{ Farmer incomes (National level)}$$

$$\sum_{\{irr,ra\},i,j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot BW_{i,z} \leq \sum_{\{irr,ra\},i} TBW_{irr/ra,i} \quad (40) \text{ Blue Water (national level)}$$

$$\sum_{\{irr,ra\},i,j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot GW_{i,z} \leq \sum_{\{irr,ra\},i} TGW_{irr/ra,i} \quad (41) \text{ Green Water (national level)}$$

$$\sum_{\{irr,ra\},i,j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot GHG_{i,z} \leq \sum_{\{irr,ra\},i} TGHG_{irr/ra,i} \quad (42) \text{ GHGs (national level)}$$

$$\sum_{\{irr,ra\},i,j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot FN_{i,z} \leq \sum_{\{irr,ra\},i} TFN_{irr/ra,i} \quad (43) \text{ Nitrogen (national level)}$$

$$\sum_{\{irr,ra\},i,j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot FP_{i,z} \leq \sum_{\{irr,ra\},i} TFP_{irr/ra,i} \quad (44) \text{ Phosphorus (national level)}$$

$$\sum_{\{irr,ra\},i,j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot FK_{i,z} \leq \sum_{\{irr,ra\},i} TFK_{irr/ra,i} \quad (45) \text{ Potash (national level)}$$

$$\sum_{\{irr,ra\},i,j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot PT_{i,z} \leq \sum_{\{irr,ra\},i} TPT_{irr/ra,i} \quad (46) \text{ Pesticide (national level)}$$

$$\sum_{\{irr,ra\},j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot YLD_{irr/ra,i,z} \cdot NetProfit_{i,z} \geq \sum_{\{irr,ra\}} TFI_{irr/ra,i} \quad (47) \text{ Farmer incomes (grid level)}$$

$$\sum_{\{irr,ra\},j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot BW_{i,z} \leq \begin{cases} \sum_{\{irr,ra\}} TBW_{irr/ra,i} | (Ind_{BW,i} \geq BD_{BW,i}) \\ UPBOUND_{BW,i} | (Ind_{BW,i} < BD_{BW,i}) \end{cases} \quad (48) \text{ Blue Water (grid level)}$$

$$\sum_{\{irr,ra\},j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot GW_{i,z} \leq \sum_{\{irr,ra\}} TGW_{irr/ra,i} \quad (49) \text{ Green Water (grid level)}$$

$$\sum_{\{irr,ra\},j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot FN_{i,z} \leq \begin{cases} \sum_{\{irr,ra\}} TFN_{irr/ra,i} | (Ind_{N,i} \geq BD_{N,i}) \\ UPBOUND_{N,i} | (Ind_{N,i} < BD_{N,i}) \end{cases} \quad (50) \text{ Nitrogen (grid level)}$$

$$\sum_{\{irr,ra\},j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot FP_{i,z} \leq \begin{cases} \sum_{\{irr,ra\}} TFP_{irr/ra,i} | (Ind_{P,i} \geq BD_{P,i}) \\ UPBOUND_{P,i} | (Ind_{P,i} < BD_{P,i}) \end{cases} \quad (51) \text{ Phosphorus (grid level)}$$

$$\sum_{\{irr,ra\},j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot PT_{i,z} \leq \sum_{\{irr,ra\}} TPT_{irr/ra,i} \quad (52) \text{ Pesticide (grid level)}$$

$$\sum_j x_{irr/ra,i,j} \leq 1 \quad (53) \text{ Cultivated Area (grid level)}$$

$$\sum_{j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} = \sum_z HA_{irr/ra,i,z} \quad (54) \text{ Harvested Area (grid level)}$$

$$G_{Dim} = \left(1 - \frac{\sum_{\{irr,ra\},i,j,z} CA_{irr/ra,i} \cdot x_{irr/ra,i,j} \cdot R_{j,z} \cdot U_{Dim,i,z}}{\sum_{\{irr,ra\},i} CURRENT_{Dim,irr/ra,i}}\right) * 100\% \quad (55) \text{ Optimization Object}$$

582 Where $Aver(G_{Dim})$ and $Var(G_{Dim})$ are the average and variance of the improvement of
583 all sustainable dimensions. Here we perform a limited analysis with weights of 1 or 0 for the seven
584 sustainability indicators to demonstrate our approach's flexibility (See Extended Data Figure 1). In the
585 first step, we assign a weight of 0 or 1 to each of the seven indicators so that there are 2^7 (128) crop
586 switching solutions, each of which is Pareto optimal. The weight of 0 and 1 represent whether the
587 planners consider the corresponding indicator least or most important. We can also simulate the
588 options with more weights, but the solution will not have an ending. In the second step, the planners
589 and decision-makers can choose any solution according to their prioritization of different indicators.
590 In the G3 scenario (blue line in Extended Data Figure 1), we choose the solution in which improvement
591 margins in all sustainable dimensions are as high as possible while their between-dimension
592 differences are as low as possible. This also provides a way to compare the G3 scenario with the G1
593 and G2 scenarios.

594 According to the above explanation, the G3 scenario represents a Pareto optimal solution
595 when setting a weight of 0 or 1 for each indicator (Extended Data Figure 1). Of course, if we set other
596 weights between 0 and 1 for each indicator (which can be infinite), other Pareto optimal solutions
597 may emerge that are closer to the Pareto Frontier. As such, our approach provides flexibility by
598 allowing planners and decision-makers to place greater weight on the sustainability outcomes that
599 they deem most important.

600 **Uncertainties and limitations**

601 We performed uncertainty analyses by relaxing constraints on all sustainability dimensions
602 and farmer incomes at the grid level (Table S6, Figure S16), relaxing the constraint of crop production
603 (Table S6 and Table S7), and testing the sensitivity of our outcomes to the input data (Table S6, Figure
604 S17). The analysis shows that if these constraints are lifted, there will be increased improvements in
605 environmental sustainability and farmer incomes at the national level (Extended Data Figure 2).
606 However, there will be some regional tradeoffs. For example, farmer incomes would decrease in some
607 areas (thereby potentially requiring subsidies; Table S8), or blue water use would increase in some
608 water-scarce areas (Figure S16). In addition to quantifying uncertainties, we note that our findings
609 should be interpreted with several considerations in mind. First, our analysis was limited by the spatial
610 resolution of the available underlying datasets. Specifically, we are not able to capture field-level
611 heterogeneity in suitability for different crops (e.g., flood plains vs. highlands) and economies of scale
612 that may arise (or degrade) from increases (or decreases) in monoculture cropping, which should be
613 taken into account for the implementation of crop switching. Second, crop production is an
614 interconnected ecological process, in which changing one input would change other inputs, e.g.,

615 irrigation change would affect fertilizer use and GHG emissions. While such interconnections are
616 beyond the scope of this present study, their potential influence (either positive or negative) on
617 sustainability outcomes is important to take into account when seeking to responsibly implement crop
618 switching interventions. Moreover, our model has the limitations of not considering the switching
619 costs and assumption of the constant harvested area under crop switching, which are discussed in
620 detail in SI sections 2.6 (Table S8) and 2.7 (Figures S18 and S19).

621

622 **Data availability**

623 The SPAM database (version 1.1, the year 2010) used in this study can be downloaded at
624 <https://mapspam.info/>. We extracted China's data from the SPAM database and deposited it online
625 (<https://doi.org/10.5281/zenodo.7575266>). The historical climate data for crop water model and the
626 crop growth stage data for crop rotation model are available at <http://data.cma.cn/>. The crop
627 coefficients (Kz(tab)) and irrigation efficiency coefficients used for calculating water use of crops are
628 available at <http://www.fao.org/3/X0490E/x0490e0b.htm> and <http://www.mwr.gov.cn/>, respectively.
629 Crop-specific greenhouse gas emissions data at grid level is from Carlson *et al.*²⁰. Crop-specific fertilizer
630 use, pesticides use, and farmer incomes data are available in the Agricultural Cost and Benefit
631 Statistical Yearbook 2011 (<https://doi.org/10.5281/zenodo.7575632>). The fertilizer data at the county
632 level for uncertainty analysis was from the proprietary County-level Agricultural Database of the
633 Chinese Academy of Agricultural Sciences (<http://aii.caas.net.cn/>). The irrigation water availability
634 data used for water scarcity calculation is taken from Zhou *et al.*³⁵. The nutrient balance data can be
635 downloaded from <https://www.science.org/doi/10.1126/science.1246067>.

636

637 **Code availability**

638 Linear Programming (LP) solution procedure was used to solve our model with the equations
639 illustrated in the Methods section of our manuscript. The standard optimization solver (CPLEX 22.1)
640 available in open-access software (GAMS) can be used to replicate the analysis. The code and related
641 description of CPLEX 22.1 can be accessed at https://www.gams.com/latest/docs/S_CPLEX.html.

- 642 37. Allen, R. G., Pereira, L. S., Raes, D. & Smith, M. Crop Evapotranspiration - Guidelines for
643 Computing Crop Water Requirements Irrigation and Drainage Paper 56, FAO (1998)
644 <http://www.fao.org/3/X0490E/x0490e00.htm#Contents>.
- 645 38. Allen, R. G., Smith, M., Pereira, L. S., Raes, D., & Wright, J. L. Revised FAO procedures for
646 calculating evapotranspiration: irrigation and drainage paper no. 56 with testing in Idaho.
647 *Watershed Manage. Oper. Manage.* 1-10 (2000).
- 648 39. Yin, X. *et al.* Effects of climatic factors, drought risk and irrigation requirement on maize yield in
649 the Northeast Farming Region of China. *J. Agr. Sci.* **154**, 1171-1189 (2016).
- 650 40. Chinese Academy of Agricultural Sciences. County-level Agricultural Database.
651 <http://aai.caas.net.cn/> (in Chinese).
- 652 41. Richter, B. D., Davis, M. M., Apse, C., & Konrad, C. A presumptive standard for environmental
653 flow protection. *River Res. Appl.* **28**(8), 1312-1321 (2012).
- 654 42. West, P. C. *et al.* Leverage points for improving global food security and the environment.
655 *Science* **345**(6194), 325-328 (2014).
656

657 **Acknowledgments**

658 W.X. and A.Z. thank the National Natural Science Foundation of China (NSFC) (grant nos. 71873009,
659 71922002, and 72261147472) and China Grain Research and Training Center of National Food and
660 Strategic Reserves Administration for financial support; T.A. was supported by the Jiangxi Agricultural
661 University's research fund; Z.Z. thanks the NSFC (grant no. 42271076) and the Second Tibetan Plateau
662 Scientific Expedition and Research Program (grant no. 2019QZKK0906) for financial support; X.C.
663 thanks the NSFC (grant no. 72061147001) for financial support; F.W. thanks the Strategic Priority
664 Research Program of Chinese Academy of Sciences (grant nos. XDA23100403, XDA23070402), the
665 Third Xinjiang Scientific Expedition and Research (grant no. 2021xjkk0903) and NSFC (grant no
666 41971233) for financial support; J. H. acknowledges the support of the National Natural Science
667 Foundation of China (grant no. 71934003) for financial support; K.F.D. was supported in part by the
668 University of Delaware General University Research fund. We also thank Professors Yongdeng Lei,
669 Mingsheng Fan, and Dr. Li Zhang from China Agriculture University for the discussions on the method
670 framework of this study and Qinyu Deng from Beijing Normal University, Maoran Zhu and Jian Zong
671 from Peking University for their assistance in this paper.

672

673 **Author information**

674 Authors and Affiliations

675

676 These authors contributed equally to this work: Wei Xie, Anfeng Zhu, Tariq Ali

677 **China Center for Agricultural Policy, School of Advanced Agricultural Sciences, Peking University,**
678 **Beijing, China**

679 Wei Xie, Anfeng Zhu, & Jikun Huang

680 **School of Economics and Management, Jiangxi Agricultural University, Nanchang, China**

681 Tariq Ali

682 **School of National Safety and Emergency Management, Beijing Normal University, Beijing, China**

683 Zhengtao Zhang

684 **Research Institute of Economics and Management, Southwestern University of Finance and**
685 **Economics, Chengdu, 610074, China**

686 Xiaoguang Chen

687 **Institute of Geographic Sciences and Natural Resources Research, Chinese Academy of Sciences,**
688 **Beijing, 100101, China**

689 Feng Wu

690 **Department of Geography and Spatial Sciences, University of Delaware, Newark, Delaware, USA**

691 Kyle Frankel Davis

692 **Department of Plant and Soil Sciences, University of Delaware, Newark, Delaware, USA**

693 Kyle Frankel Davis

694 Contributions

695 W.X. led the study. W.X., K.F.D., and T.A. conceived the study and designed all analyses. W.X., Z.Z.,
696 X.C., F.W. and A.Z. collected the crop, environment, and farmer income data. W.X. and A.Z. conducted
697 the crop switching model simulations. W.X., A.Z., and T.A. conducted the uncertainty analysis. W.X.,
698 K.F.D., A.Z., T.A., F.W., and J.H. interpreted the final results. W.X., T.A., A.Z., and K.F.D. wrote the paper.
699 W.X., A.Z., and Z.Z. produced the graphical representation of the results. All authors contributed to
700 revising the paper.

701

702 Corresponding authors

703 Correspondence to Wei Xie, Xiaoguang Chen, Feng Wu or Kyle Frankel Davis.

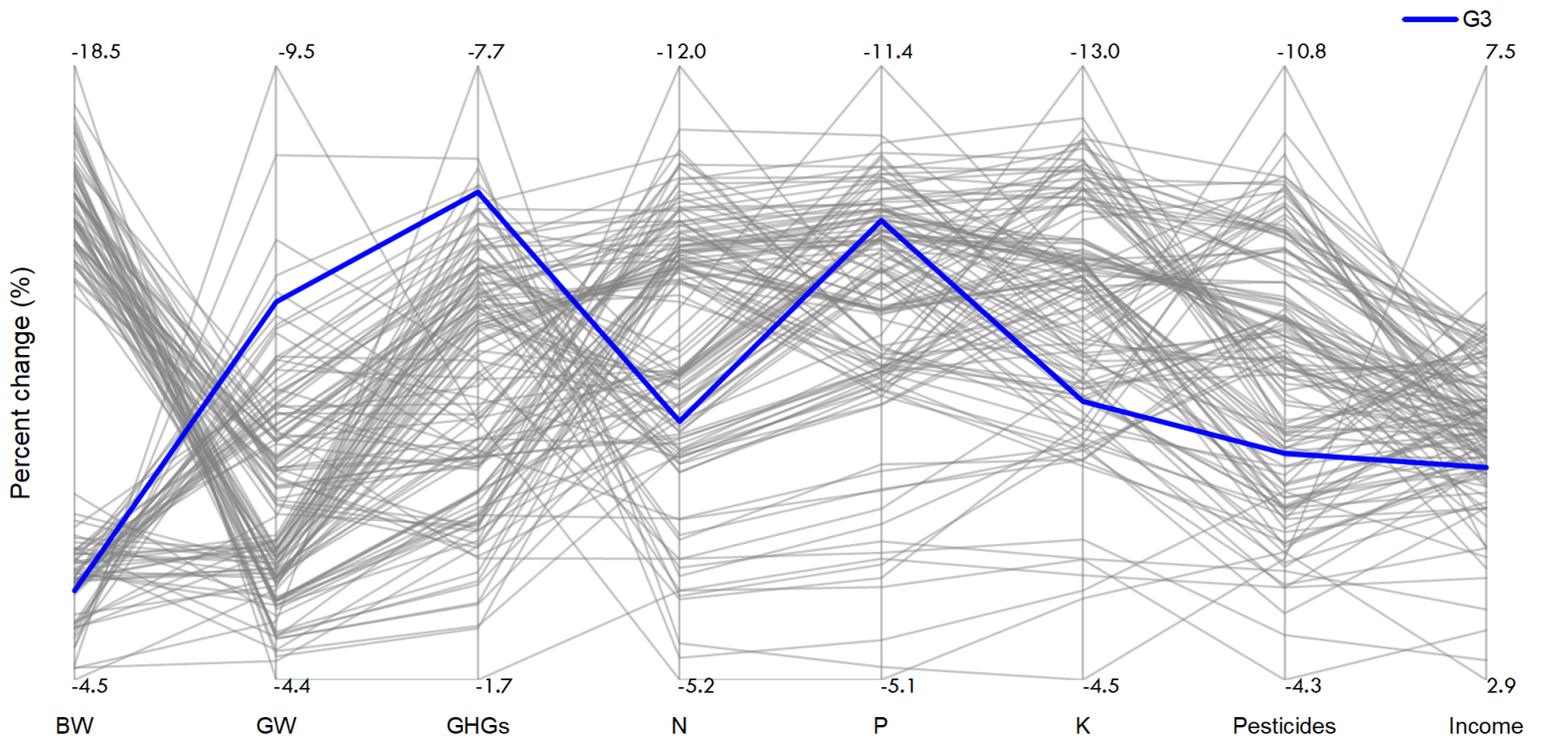
704

705 **Ethics declarations**

706 Competing interests

707 The authors declare no competing interests.

708



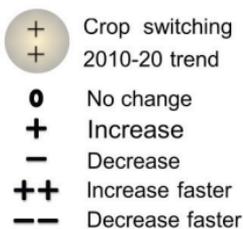
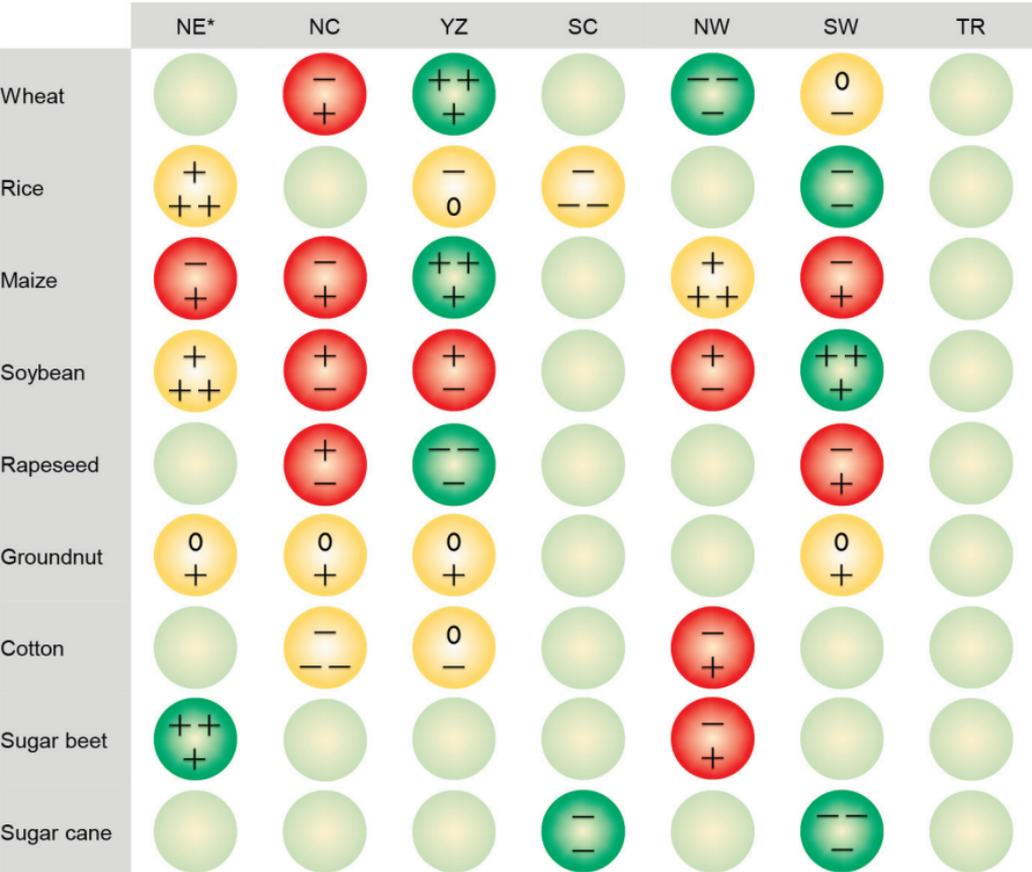
709 **Extended Data Figures**

710 **Extended Data Figure 1 | Parallel coordinate plot with crop switching strategies that are Pareto**
711 **optimal for all dimensions.** Each coordinate corresponds to a sustainability dimension, and each line
712 connecting different values between the coordinates corresponds to a single Pareto-optimal solution.
713 The bold blue line shows the crop switching solution under G3. BW = blue water, GW = green water,
714 GHGs =greenhouse gas emissions, N = nitrogen fertilizers, P = phosphorus fertilizers, K = potash
715 fertilizers, PEST = pesticides.

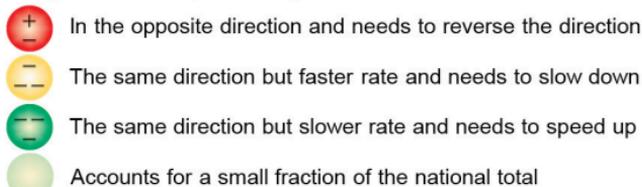
716 **Extended Data Figure 2 | Decomposition of the sources of uncertainty.** ‘Baseline’ (dark blue bar)
717 shows the reduction in resource use, reduction in environmental impacts and increase in farmers’
718 income under G2 scenario. Other colors represent the difference between results of uncertainty
719 scenarios and the baseline scenario (G2 scenario) (see Table S6 and SI Section 2.5 for details on the
720 varying assumptions regarding different uncertainty sources).

721 **Extended Data Figure 3 | Comparison of proposed crop switching with historical crop**
722 **distribution.** The five horizontal lines within each panel show crop distributions at decadal intervals
723 (i.e., between 1980 – 2020) that can be compared with our proposed crop switching. The color scale of
724 the bars corresponds to the share of current crop production of each region to the national total; for
725 instance, the darker shades of the bars for wheat in North China (NC) and rice in the Yangtze River
726 Plain (YZ) indicate that these regions account for large shares in the total national production of those
727 crops.

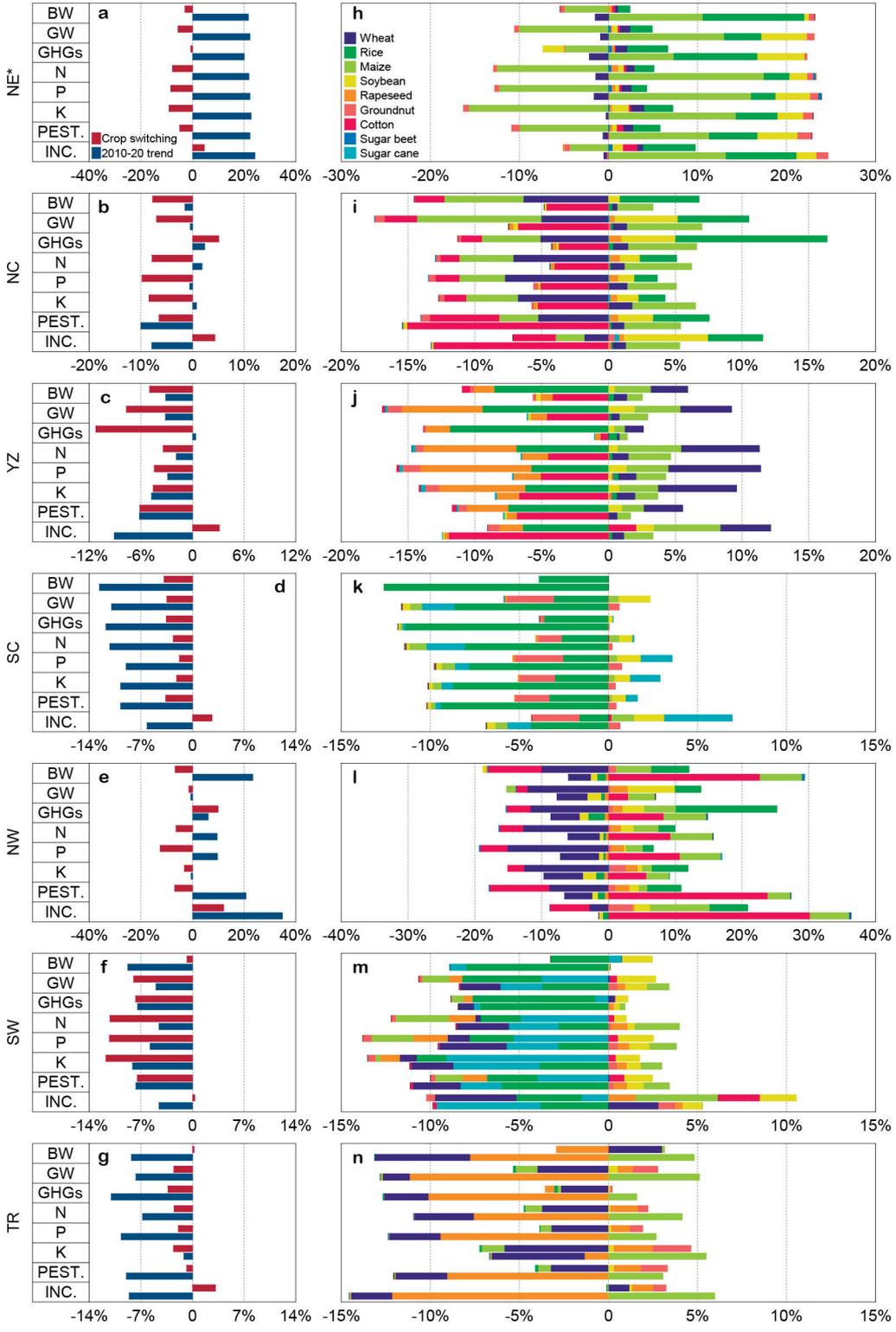
728 *Note that because crop distribution changes during the last ten years are only available based on the
729 administrative divisions, the regional aggregation used here is slightly different from the one used in
730 our crop switching model, which is based on the agricultural ecological zone. The regional coverage is
731 Northeast Plain and Inner Mongolia (NE) = Heilongjiang, Jilin, Liaoning, Inner Mongolia; North China
732 (NC) = Beijing, Tianjin, Hebei, Henan, Shandong; The Yangtze River Plain (YZ) = Jiangxi, Shanghai,
733 Zhejiang, Anhui, Jiangsu, Hubei, Hunan; Southern China (SC) = Fujian, Guangdong, Hainan;
734 Northwest Region (NW) = Xinjiang, Ningxia, Shaanxi, Gansu, Shanxi; Southwest Region (SW) =
735 Guangxi, Chongqing, Guizhou, Sichuan, Yunnan; Tibet Region (TR) = Tibet, Qinghai.



Compared with 'crop switching', '2010-20 trend' moved:

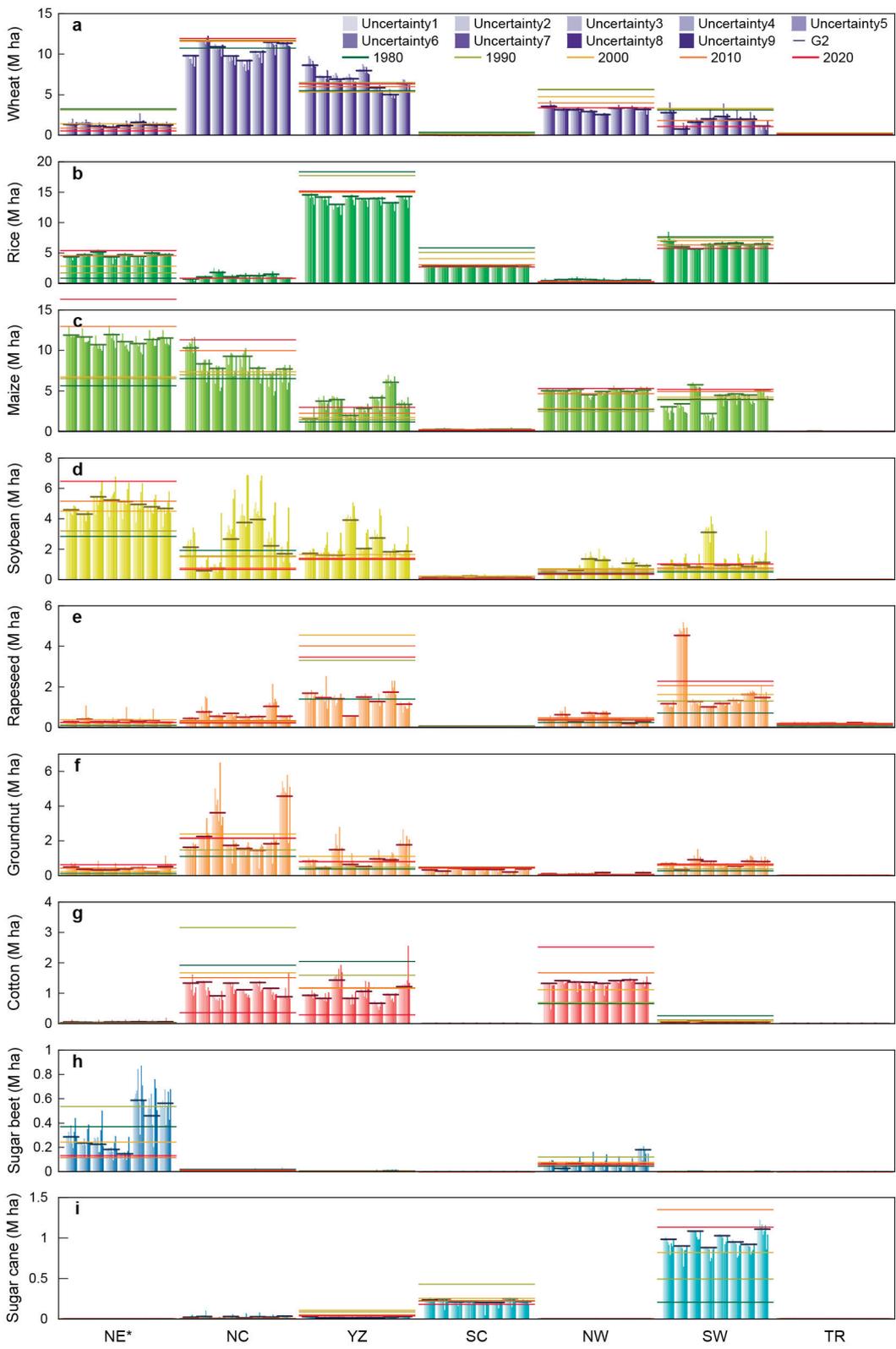


736 **Extended Data Figure 4 | Trend agreement between proposed and recently observed changes in**
737 **cropping patterns.** Circle colors denote whether – compared to our proposed crop switching (G3) –
738 the observed distribution change of the crop in that region during the last ten years has moved in the
739 opposite direction and needs to reverse the direction (red), the same direction but faster rate and needs
740 to slow down (yellow), or the same direction and the same/slower rate and needs to speed up (green).
741 Faded circles indicate that a crop in that region accounts for a small fraction of the national production.
742 The top signs (+, -, 0) inside each circle represent how the sowing area of the crop is proposed to
743 change under our crop switching scenarios, while the bottom signs (+, -, 0) show recent crop
744 distribution changes during 2010-2020. We find that in 68% (21/32) of cases recent cropping pattern
745 changes are moving in the same (green or yellow) direction as our proposed switches.
746 *Note that because crop distribution changes during the last ten years are only available based on the
747 administrative divisions, the regional aggregation used here is slightly different from the one used in
748 our crop switching model, which is based on agricultural ecological zone. The regional coverage is
749 Northeast Plain and Inner Mongolia (NE) = Heilongjiang, Jilin, Liaoning, Inner Mongolia; North China
750 (NC) = Beijing, Tianjin, Hebei, Henan, Shandong; The Yangtze River Plain (YZ) = Jiangxi, Shanghai,
751 Zhejiang, Anhui, Jiangsu, Hubei, Hunan; Southern China (SC) = Fujian, Guangdong, Hainan;
752 Northwest Region (NW) = Xinjiang, Ningxia, Shaanxi, Gansu, Shanxi; Southwest Region (SW) =
753 Guangxi, Chongqing, Guizhou, Sichuan, Yunnan; Tibet Region (TR) = Tibet, Qinghai.



754 **Extended Data Figure 5 | Comparison of sustainability outcomes between proposed crop**
755 **switching (G2) and observed crop distribution changes during the last ten years.** The baseline
756 points for these comparisons are the sustainability outcomes in 2010. The left-hand panels (a-g) show
757 the total net changes across all crops in the seven regions. The right-hand panels (h-n) show the specific
758 changes for each crop in the seven regions.

759 *Note that because crop distribution changes during the last ten years are only available based on the
760 administrative divisions, the regional aggregation used here is slightly different from the one used in
761 our crop switching model, which is based on agricultural ecological zone. The regional coverage is
762 Northeast Plain and Inner Mongolia (NE) = Heilongjiang, Jilin, Liaoning, Inner Mongolia; North China
763 (NC) = Beijing, Tianjin, Hebei, Henan, Shandong; The Yangtze River Plain (YZ) = Jiangxi, Shanghai,
764 Zhejiang, Anhui, Jiangsu, Hubei, Hunan; Southern China (SC) = Fujian, Guangdong, Hainan;
765 Northwest Region (NW) = Xinjiang, Ningxia, Shaanxi, Gansu, Shanxi; Southwest Region (SW) =
766 Guangxi, Chongqing, Guizhou, Sichuan, Yunnan; Tibet Region (TR) = Tibet, Qinghai.



767 **Extended Data Figure 6 | Uncertainty ranges of crop redistribution.** Each short horizontal line in
768 the group of eight bars in each panel represents, from left to right, the baseline scenarios of minimizing
769 blue water, green water, GHGs, N, P, K, pesticides, and maximizing farmer incomes under G2 (8
770 scenarios). The nine individual bars from left to right (light to dark shade) inside each broader bar
771 represent uncertainty 1-9 (see Table S6 and SI Section 2.5 for details on the varying assumptions
772 regarding different uncertainty sources). The five long horizontal lines show crop distributions at
773 decadal intervals (i.e., between 1980 – 2020) that can be compared with our proposed crop switching.
774 *Note that because crop distribution changes during the last ten years are only available based on the
775 administrative divisions, the regional aggregation used here is slightly different from the one used in
776 our crop switching model, which is based on agricultural ecological zone. The regional coverage is
777 Northeast Plain and Inner Mongolia (NE) = Heilongjiang, Jilin, Liaoning, Inner Mongolia; North China
778 (NC) = Beijing, Tianjin, Hebei, Henan, Shandong; The Yangtze River Plain (YZ) = Jiangxi, Shanghai,
779 Zhejiang, Anhui, Jiangsu, Hubei, Hunan; Southern China (SC) = Fujian, Guangdong, Hainan;
780 Northwest Region (NW) = Xinjiang, Ningxia, Shaanxi, Gansu, Shanxi; Southwest Region (SW) =
781 Guangxi, Chongqing, Guizhou, Sichuan, Yunnan; Tibet Region (TR) = Tibet, Qinghai.